

HR 1 Implementation Across States

Missouri HR 1 Advocacy

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NLADA Litigation and Advocacy Leaders Conference

Initial Advocacy Steps

- Initiated meetings with Department of Social Services (DSS)
 - Small group of stakeholders (September 2025)
- Formed broader Medicaid Defense Group
- Letter from Legal Services and partners (Missouri Budget Project, Empower Missouri, Missouri Foundation for Health) on an array of HR 1 issues (September 17, 2025)
- Held regular meetings with DSS Director and staff (covering both SNAP and Medicaid) - September 2025- March 2026
- DSS shared information (e.g., re: SNAP error rate strategy, income documentation strategies, vendors, projected impact of SNAP immigration changes, early policy choices)

Legislative Session Begins January 2026: HJR 154

- Legislation to amend the Medicaid Expansion provision of the State Constitution – if passed would have to go to a vote of the people
- Enshrines work requirements in the Constitution
- Cookie cutter legislation from Foundation for Government Accountability (pushed in multiple states)
- Adopts the most restrictive approach to work requirements on most of the key policy issues:
 - Lookback period
 - Requires monthly compliance
 - No self-attestation
 - No temporary hardship exemptions
 - Limits the role of managed care organizations
- Likely impact of these choices on beneficiaries and the State:
 - Increased errors, financial sanctions (against DSS)
 - Greater coverage losses

HJR 154 (continued)

- Advocates pointed out flaws/risks, met with key legislative leaders
 - Key allies: MBP, AARP, Cancer Society and many others
- LSEM did policy analysis of the proposed legislation (in materials)
 - Note: can analyze the impact of legislation under LSC regs
 - Used Department's own data to point out flaws in the bill, impact of each of these policy choices
 - Used MO-specific angle re: amending the State constitution
- Bill passed the House
- Concern about the legislation's chilling effect on the Department
- Passed Senate Committee after being watered down
- Died in the Senate: success!

Other legislative issues

- Other harmful legislation on citizenship documentation for SNAP and Medicaid (array of new bureaucratic requirements) also passed the House but died in the Senate after policy analysis and advocacy
- DSS budget for HR 1 implementation

DSS Budget Legislation

- DSS asked for (and received) significant funds for implementation of HR 1 (technology, staffing, etc.)
- FY 26 Technology *Supplemental* Budget Request includes*
 - \$16.2 million for community engagement/work requirements
 - \$5.8 million for eligibility verification
 - \$8.3 million for automated Interactive Voice Response (IVR)
 - \$1.6 million for upgrades to the MEDES computer system (for MAGI-based programs)

*total dollars (state and federal)

DSS Budget Legislation (FY 2027)

H.R.1 Implementation

FY27 H.R. 1 New Decision Items

	GR	Federal	Other	Grand Total
H.R. 1 Implementation (within HB11)	\$ 34,982,737	\$ 254,123,581	\$ 5,500,000	\$ 294,606,318
ITSD - GR Pickup for SNAP Admin	\$ 2,571,064			\$ 2,571,064
FMDC - GR Pickup for SNAP Admin	\$ 879,592			\$ 879,592
Fringe (estimated) - GR Pickup for SNAP Admin	\$ 8,100,000			\$ 8,100,000
	<u>\$ 46,533,393</u>	<u>\$ 254,123,581</u>	<u>\$ 5,500,000</u>	<u>\$ 306,156,974</u>

FY27 H.R. 1 Reductions

	GR	Federal	Other	Grand Total
CRD.GV.305: Residency Requirements Savings	\$ (3,250,000)	\$ (19,500,000)		\$ (22,750,000)
CRD.GV.306: Work Requirements Savings*	\$ (30,200,000)	\$ (272,208,838)		\$ (302,408,838)
CRD.GV.308: Non-Citizen Requirements Savings	\$ (13,170,285)	\$ (23,866,512)		\$ (37,036,797)
CRD.GV.309: Prior Period Coverage Savings	<u>\$ (21,826,930)</u>	<u>\$ (118,230,099)</u>		<u>\$ (140,057,029)</u>
	<u>\$ (68,447,215)</u>	<u>\$ (433,805,449)</u>	<u>\$ 5,500,000</u>	<u>\$ (502,252,664)</u>

FY27 H.R.1 Net Impact

	\$ (21,913,822)	\$ (179,681,868)	\$ 5,500,000	\$ (196,095,690)
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FY26 Supplemental - H.R. 1 Implementation

	GR	Federal	Other	Grand Total
	\$9,044,653	\$122,971,458		\$132,016,111

Administrative Advocacy/ Other Strategies

- Direct talks with DSS broke down; we sent request to reconsider (April 2026)
- Wide array of stakeholders (over 35 groups) sent sign-on letter on key implementation issues (March 20, 2026)
- Missouri Legal Aid programs and DSS attorneys continued conversations
- At DSS request, Legal Services programs provide input on notices of noncompliance, and outreach notices for work requirements and immigration changes (April 21-28, 2026) - must be re-worked after HR 1
- DSS started holding Town Hall meetings (May 2026)
- Legal Services and partners took additional next steps:
 - drafted public records requests
 - strategized with NHeLP, Center on Budget and Policy Priorities
 - engaged with friendly legislators
- CMS publishes Interim Final Rule (IFR) on June 1, 2026
- Reboot, start on federal comments
- SNAP work requirements -- Draft extensive comments to DSS to revamp their time limit policies and practices – better screening, notices, better policies (see North Carolina, other states) (May 18, 2026)

DSS Information on H.R.1

<https://mydss.mo.gov/hr1>

How to Stay Informed

H.R.1 Implementation Hub: mydss.mo.gov/hr1

H.R.1 Implementation Hub

H.R. 1, called the One Big Beautiful Bill Act, is a new federal law that combines different pieces of legislation from several congressional committees.

The Missouri Department of Social Services established this hub to share how the Department is implementing H.R.1. It also provides resources to help the media, partners, and the public understand what this bill means and how it affects Missourians.

For the most recent updates on H.R.1, subscribe to the DSS mailing list.

Timeline of Key Provisions Impact in Missouri

Participant Resources



Stakeholders & Partners



Rural Health



News & Updates



Over Feedback

Going Forward

- **Mitigating harm and documentation:**
 - Meetings with DSS and legal counsel
 - Comments to CMS and DSS about implementation
 - Individual representation
 - Sunshine Act requests
 - Providing input wherever possible (e.g., notices and documents)
 - Public education/outreach
 - Stakeholder meetings
 - Engaging with community partners, national organizations
 - Client stories
 - Litigation?